Agenda Item: 6.

#### **MEMORANDUM**

To:

Finance, Expenditures and Legal Subcommittee

Subject:

FY 2011 Audit

Date:

December 2, 2011

From:

Carey Fry, District Accountant

• It is staff's recommendation that the FEL Subcommittee recommend to the Board of Directors that the FY2011 Audit Report and management letter, prepared by Orizon CPAs, LLC, be accepted and that the General Manager be directed to file an authenticated copy of the audit report with the Nebraska Auditor of Public Accounts and the Nebraska Natural Resources Commission.

#### DRAFT

#### PAPIO-MISSOURI RIVER NATURAL RESOURCES DISTRICT

FINANCIAL STATEMENTS
WITH
SUPPLEMENTAL INFORMATION
AND
ACCOMPANYING INDEPENDENT AUDITORS' REPORTS

YEAR ENDED JUNE 30, 2011

#### DRAFT

#### PAPIO-MISSOURI RIVER NATURAL RESOURCES DISTRICT

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#### DRAFT

#### PAPIO-MISSOURI RIVER NATURAL RESOURCES DISTRICT

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December 8, 2011

#### INDEPENDENT AUDITOR'S REPORT

Board of Directors **Papio-Missouri River Natural Resources District**Omaha, Nebraska



We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Papio-Missouri River Natural Resources District (the District), a political subdivision of the State of Nebraska, as of and for the year ended June 30, 2011, which collectively comprise the District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the District's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the District as of June 30, 2011 and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with Government Auditing Standards, we have also issued our report dated December 8, 2011, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

Management's Discussion and Analysis (pages 3-9) and the budgetary comparison information (pages 39-40) are not a required part of the financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's financial statements. The accompanying other supplementary information is presented for purposes of additional analysis and is not a required part of the basic financial statements. The accompanying Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is also not a required part of the basic financial statements. The Schedule of Expenditures of Federal Awards has been subjected to the auditing procedures applied in the audit of the financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole. The other supplementary information has not been subjected to the auditing procedures applied to the audit of the basic financial statements and, accordingly, we express no opinion on them.

Onico PAS LLC

#### MANAGEMENT'S DISCUSSION AND ANALYSIS YEAR ENDED JUNE 30, 2011



The Management's Discussion and Analysis of the financial performance of Papio-Missouri River Natural Resources District (the District) provides an overview of the District's financial activities for the fiscal year ended June 30, 2011. It should be read in conjunction with the District's financial statements, which follow. The discussion primarily focuses on the District's general fund, although the proprietary funds are also analyzed.

#### **FINANCIAL HIGHLIGHTS**

- Net assets increased by \$6,597,805, which is a 4.7% change.
- Total government activities net assets are comprised of the following:
  - Capital assets, net of related debt, of \$105,098,111. Property and equipment, net of accumulated depreciation, is reduced for the outstanding debt related to the purchase or construction of capital assets.
  - Restricted net assets \$9,542,876. General obligation bond proceeds from special bonding authority granted by the 2009 Nebraska Legislature are restricted to providing funding for specific flood control projects.
  - 3) Unrestricted net assets of \$23,468,347. These assets are available to maintain the District's continuing obligations. Unrestricted net assets include assets reserved for specific purposes by Board resolution but not restricted by debt covenants or laws and regulations.

During the year, the District generated \$21,455,104 of property taxes and other revenues. This is an increase from last year when revenues of \$20,558,895, were generated.

Total long-term debt of the District increased to \$19,382,565 during the fiscal year. Long-term debt from business-type activities decreased by \$594,109 to \$3,538,590. The \$1,905,380 increase in long-term debt from governmental activities occurred primarily due to construction financing for the new Washington County Service Center.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

Management's Discussion and Analysis introduces the District's basic financial statements, which include the following:

- Government-wide financial statements
- Fund financial statements
- Notes to the financial statements

#### **Government-wide Financial Statements**

The District's annual report includes two government-wide financial statements. These statements provide both long-term and short-term information about the District's overall status. Financial reporting at this level uses a perspective similar to that found in the private sector with its basis in full accrual accounting and elimination or reclassification of internal activities.



#### MANAGEMENT'S DISCUSSION AND ANALYSIS, CONTINUED YEAR ENDED JUNE 30, 2011

Both government-wide financial statements distinguish governmental activities of the District that are principally supported by taxes and intergovernmental revenues, such as grants, from business-type activities that are intended to recover all or a significant portion of their costs through user fees and charges. The District's governmental activities include general government administration, projects aimed at ground and surface water protection, flood threat protection, soil and wildlife conservation efforts, public services such as trail maintenance and educational materials, and recreation such as fishing. The District's business-type activities include four rural water systems and four other waterway construction and preservation projects.

#### **Statement of Net Assets**

The first of these government-wide statements is the Statement of Net Assets. This is the District-wide statement of position presenting information that includes all of the District's assets and liabilities, with the difference reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the District as a whole is improving or deteriorating. Evaluation of the overall health of the District would extend to other non-financial factors, such as the condition of the District's capital assets, in addition to the financial information provided in this report.

#### Statement of Activities

The second government-wide statement is the Statement of Activities, which reports how the District's net assets changed during the current fiscal year. All current year revenues and expenses are included regardless of when cash is received or paid. An important purpose of the statement of activities is to show the financial reliance of the District's distinct activities or functions on revenues provided by property tax collections.

#### **Fund Financial Statements**

A fund is an accountability unit used to maintain control over resources segregated for specific activities or objectives. The District uses funds to ensure and demonstrate compliance with finance-related laws and regulations. Within the basic financial statements, fund financial statements focus on the District's most significant funds rather than the District as a whole. Major funds are separately reported while all others are combined into a single, aggregated presentation.

The District is comprised of the governmental fund, eight proprietary funds, and one fiduciary fund. The governmental fund encompasses essentially the same functions reported as governmental activities in the government-wide financial statements. However, the focus is very different, with fund statements providing a distinctive view of the District's governmental fund. These statements report short-term fiscal accountability, focusing on the use of spendable resources and balances of spendable resources available at the end of the year. They are useful in evaluating annual financing requirements of governmental programs and the commitment of spendable resources for the near term.

Since the government-wide focus includes the long-term view, comparisons between these two perspectives may provide insight into the long-term impact of short-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to assist in understanding the differences between these two perspectives.



#### MANAGEMENT'S DISCUSSION AND ANALYSIS, CONTINUED YEAR ENDED JUNE 30, 2011

A budgetary comparison schedule is included in the basic financial statements for the general fund. This schedule demonstrates compliance with the District's adopted and final revised budget.

Proprietary funds generally report services for which the District charges customers a fee. These enterprise funds essentially encompass the same functions reported as business-type activities in the government-wide statements. The Dakota County, Washington County #1, Washington County #2, and Thurston County Rural Water Districts, as well as four waterway reconstruction projects, comprise the District's proprietary funds.

Proprietary fund statements provide both long-term and short-term financial information consistent with the focus provided by the government-wide financial statements but with more detail for major enterprise funds. Individual fund information for non-major enterprise funds is found in combining statements in a later section of this report.

The fiduciary fund is used to account for assets held in a trustee capacity. Fiduciary fund statements focus on net assets and the change in net assets and are accounted for on the accrual basis. The District is the administering agent of the Papillion Creek Watershed Partnership (the "Partnership"). The Partnership is comprised of local governments that have entered into an inter-local agreement to fund engineering studies to address water quantity and quality issues in the Papillion Creek drainage area.

#### **Notes to the Financial Statements**

The accompanying notes to the financial statements provide information essential to a full understanding of the government-wide and fund financial statements.

#### **Supplemental Information**

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the District's non-major proprietary funds and expenditures of federal awards.

#### FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE

Over time, as year-to-year financial information is accumulated on a consistent basis, changes in net assets may be observed and used to discuss the changing financial position of the District as a whole. The table on the next page summarizes the District's net assets.



#### MANAGEMENT'S DISCUSSION AND ANALYSIS, CONTINUED YEAR ENDED JUNE 30, 2011

#### **Summary of Net Assets**

	Governmer	pe Activities		
	2011	2010	2011	2010
Current and other assets	\$ 35,689,433	\$ 31,258,916	\$ 3,462,471	\$ 4,340,993
Capital assets, net of accumulated depreciation	120,298,111	115,260,182	7,863,231	7,973,851
·				
Total assets	155,987,544	146,519,098	11,325,702	12,314,844
Long-term liabilities	14,858,414	13,655,874	3,173,214	2,732,134
Other liabilities	3,019,796	1,628,120	416,514	1,570,311
Total liabilities	17,878,210	15,283,994	3,589,728	4,302,445
Net assets:				
Invested in capital assets,				
net of related debt	105,098,111	101,960,182	4,323,641	3,841,152
Restricted	9,542,876	13,109,775	64,661	404,271
Unrestricted	23,468,347	16,165,147	3,347,672	3,766,976
Total net assets	138,109,334	131,235,104	7,735,974	8,012,399
	\$155,987,544	\$146,519,098	\$11,325,702	\$12,314,844

The District reported positive balances in net assets for both governmental and business-type activities. Since net assets increased \$6,874,230 for governmental activities and decreased \$276,425 for business-type activities, the District's overall financial position improved during fiscal year 2011.

The table on the next page summarizes the District's changes in net assets from revenues and expenditures. The District is heavily reliant on property taxes to support governmental operations, since taxes provide 77.9% of the District's total governmental revenues.



#### MANAGEMENT'S DISCUSSION AND ANALYSIS, CONTINUED YEAR ENDED JUNE 30, 2011

#### **Summary of Changes in Net Assets**

	Gove	mmental A	ctivitites		Busin	ess-type Ac	tivities
	2011	% of Total	2010	2	011	% of Total	2010
Revenues							
Program revenues							
Charges for services	\$ 298,205	1.4%	\$ 186,642	2 \$	833,473	88.1%	\$ 871,284
Operating grants and							
contributions	1,217,620	5.7%	3,622,377	7	-		-
Capital grants	3,144,452	:		-	-		-
General revenues							
Property taxes	16,709,219	77.9%	16,667,816	3	-		•
Land gifts		0.0%					
Assessmentincome	-	- 0.0%		-	78,782	8.3%	69,340
Transfers	60,000	0.3%		-	(60,000)	-6.3%	-
Interest income	25,608	0.1%	····		93,990	9.9%	106,407
Total revenues	21,455,104	100.0%	20,558,895	5	946,245	100.0%	1,047,031
			-				
Expenses							
General administration	6,174,473	42.3%	5,265,508	}	-		-
Information and education	314,226	2.2%	301,210	)	-		-
Flood prevention	4,196,969	28.8%	1,491,586	<b>;</b>	-		-
Erosion control	1,715,794	11.8%	947,121		-		
Water quality	942,429	6.5%	898,550	)	-		-
Recreation	645,463	4.4%	699,193	}	•		-
Forestry and wildlife	591,520	4.1%	678,605	i	-		-
Capital improvements		0.0%	342,100	)	-		-
Unallocated depreciation		0.0%	241,263	;	-		-
Interest on long-term debt	-		•	•	-		-
Major proprietary funds	-			•	391,252	32.0%	938,416
Other proprietary funds			•		831,418	68.0%	148,785
Total expenses	14,580,874	100.0%	10,865,136	1,	222,670	100.0%	1,087,201
					•		
Change in net assets	6,874,230		9,693,759	(	276,425)		(40,170)
Beginning net assets	131,235,104		112,903,875	8,	012,399		6,020,602
Prior period adjustment	-		8,637,470				2,031,967
		-				-	
Beginning net assets restate	131,235,104		121,541,345	8,	012,399		8,052,569
Ending net assets	\$138,109,334		\$131,235,104	\$ 7,	735,974		\$ 8,012,399
		***					



#### MANAGEMENT'S DISCUSSION AND ANALYSIS, CONTINUED YEAR ENDED JUNE 30, 2011

#### FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS

#### Governmental Fund

The General Fund is the District's primary operating fund. It is used to account for all financial resources except those required to be reported in a separate fund. The fund balance of the General Fund increased \$4,770,020 to \$31,652,602.

#### **Proprietary Funds**

The proprietary fund statements share the same focus as the government-wide statements, reporting both short-term and long-term information about financial status. The District's major proprietary funds are Washington County #2 Rural Water and Thurston County Rural Water. Net assets of these funds decreased \$217,855. Net assets of the non-major proprietary funds decreased by \$58,570. Total proprietary fund net assets decreased by \$276,425.

#### **BUDGETARY HIGHLIGHTS**

The Papio-Missouri River Natural Resources District's Board of Directors adopts a budget each fiscal year that complies with the reporting regulations imposed by the State of Nebraska. This budget can be modified during the year with the approval of the Board. Economic factors, such as property tax rates and the availability of federal and state funding, play a major role in the District's budgeting process.

#### CAPITAL ASSETS AND DEBT ADMINISTRATION

#### **Capital Assets**

The District's investment in capital assets, net of accumulated depreciation and related debt, for governmental and business-type activities as of June 30, 2011, was \$105,298,111 and \$4,324,641 respectively. The total increase in this net investment was 3.1% for governmental and 12.6% for business-type activities. This investment in capital assets includes land, infrastructure, buildings and improvements, and machinery and equipment. The District elected to fully implement Governmental Accounting Standards Board Statement No. 34 during fiscal year 2007 by valuing and recording the land and infrastructure assets that had not been previously recorded.

#### Long-Term Debt

At the end of the fiscal year, the District had \$18,738,590 in bonds, notes, and leases outstanding. \$3,538,590 of this debt is attributable to the proprietary funds for construction of the rural water distribution systems. \$13,215,085 is from general obligation bonds and \$1,984,915 is from construction financing to build the new Washington County Service Center.

#### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES**

Factors considered in preparing the District's budget for fiscal year 2012 include the following:

 Property tax receipts of \$16.8 million are expected. This is a slight increase from the previous fiscal year due to a reduction in the delinquent tax allowance assumption and a slight increase in property valuation with the tax levy remaining constant.





#### MANAGEMENT'S DISCUSSION AND ANALYSIS, CONTINUED YEAR ENDED JUNE 30, 2011

Projects related to flood prevention and recreational trails are again anticipated to require the
heaviest expenditures during fiscal year 2012. These projects will be financed by several
methods, including federal and/or state funding, cost sharing agreements with other local
governments, property taxes and general obligation bond proceeds.

#### CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide a general overview of the District's finances, comply with finance-related laws and regulations, and demonstrate the District's commitment to public accountability. If you have questions about this report or would like to request additional information, contact the District Accountant at 8901 South 154<sup>th</sup> Street, Omaha, NE 68138.

#### STATEMENT OF NET ASSETS JUNE 30, 2011



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#### ASSETS

	MODEIO		Primary Government		
	Goven	nmental Activities	Business-type Activities		Total
CURRENT ASSETS:					
Cash and cash equivalents	\$	12,861,690	\$ 954,467	\$	13,816,157
Cash on deposit with County Treasurers	•	219,082	y 504,407	•	219,082
Certificates of deposit		50,000	846,951		896,951
Taxes receivable		8,238,856	-		8,238,856
Service receivables		7,542	80,771		88,313
Interest receivable		101	7,426		7,527
Current portion of installment receivable			338,171		338,171
Prepaid expenses		905,547	· -		805,547
Intergovernmental receivables		1,484,717			1,484,717
Intrafund balances		103,996	(103,874)		122
Inventories		-	56,219		56,219
Land held for sale		785,000			785,000
Total current assets		24,656,531	2,180,131		26,836,662
NONCURRENT ASSETS:					
Restricted cash and cash equivalents		9,542,876	197,700		9,740,576
Restricted certificates of deposit		-	64,661		64,661
Installment receivable, less current portion		•	1,019,979		1,019,979
Intergovernmental receivables		1,490,026	-		1,490,026
Capital assets					
Land		45,370,814	3,000		45,373,814
Construction in progress		18,592,133	•		18,592,133
Capital improvements and infrastructure		109,792,431	9,458,024		119,250,455
Buildings and improvements		4,472,748	•		4,472,748
Vehicles and equipment		3,557,441	60,071		3,617,512
Accumulated depreciation		(61,487,456)	(1,657,864)	***************************************	(63,145,320)
Total capital assets		120,298,111	7,863,231		128,161,342
Total noncurrent assets	<del></del>	131,331,013	9,145,571		140,476,584
	\$	155,987,544	\$ 11,325,702	\$	167,313,246
LIAE	BILITIES AND NET	ASSETS			
CURRENT LIABILITIES:					
Accounts payable	\$	1,572,730	\$ 43,875	\$	1,616,605
Accrued salaries and payroll withholdings		152,918	₩		152,918
Accrued expenses		308,587	7,263		315,850
Current portion of long-term debt		838,588	365,376		1,203,964
Current portion of accrued compensated absences		146,973	-		146,973
Total current liabilities	-	3,019,796	416,514		3,436,310
LONG-TERM LIABILITIES:					49.88.85
Long-term debt, less current portion		14,361,412	3,173,214		17,534,626
Accrued compensated absences, less current portion	W-W-W-W-W-W-W-W-W-W-W-W-W-W-W-W-W-W-W-	497,002			497,002
Total long-term liabilities	B-71-07-04-7-0-7-0-7-0-7-0-7-0-7-0-7-0-7-0-7	14,858,414	3,173,214		18,031,628
Total liabilities		17,878,210	3,589,728		21,467,938
NET ASSETS:		405 000 444	A 000 044		100 404 750
Invested in capital assets, net of related debt		105,098,111	4,323,641		109,421,752
Restricted		9,542,876	64,661 3 347 872		9,607,537
Unrestricted Total net assets		23,458,347 138,109,334	3,347,672 7,735,974		26,816,019 145,845,308
	\$	155,987,544	\$ 11,325,702	\$	167,313,246
	radicional co			-	

## STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2011



			Program Revenues		Net Revenue (E	Net Revenue (Expenses) and Changes in Not Accete	es in Not Accete
!		Charges for	Operating Grants	Capital Grants	Governmental	Primary Government	
Functions/Programs	Expenses	Services	and Contributions	and Contributions	Activities	Business-type Activities	Total
GOVERNMENTAL ACTIVITIES: General administration Information and decoding	\$ 6,174,473	\$ 248,804	\$ 661,035	10,000	\$ (5,254,634)		\$ (5.054.634)
Flood prevention	314,226 4,196,969	34,400	301.885	2 612 243	(314,226)	•	
Erosion contro[ Water cuelify	1,715,794		,	28,963	(1,586,831)	: 1	(1,248,441)
Recreation	942,429 645,463	1,020	86,948	*	(854,461)		(854,461)
Forestry and wildlife	591,520	909	125,724	493,246	(589,960) 27,956	• •	(589,960) 27.956
	14,580,874	298,205	1,217,620	3,144,452	(9,920,597)	•	(9.920.597)
BUSINESS-TYPE ACTIVITIES:							
Washington County Rural Water #2	391,252	142,809	•	1	ı	(248.443)	(248 443)
Non-major proprietary funds	146,657 684,761	93,520 597,144	; ;		•	(63,137)	(53,137)
						(/10'/0)	(87,617)
	1,222,670	833,473		1	4	(389,197)	(389,197)
	\$ 15,803,544	\$ 1,131,678	\$ 1,217,620	\$ 3,144,452	(9,920,597)	(389,197)	(10,309,794)
		GENERAL REVENUES:	UES:				
		Assessment income	Ше		16,709,219	- 07 07	16,709,219
		Interest income Transfers			25,608 60,000	93,990 (60,000)	78,782 119,598 -
					16,794,827	112,772	16,907,599
		CHANGE IN NET ASSETS	SSETS		6,874,230	(276,425)	6,597,805
		NET ASSETS - BE	NET ASSETS - BEGINNING OF YEAR		131,235,104	8,012,399	139,247,503
		NET ASSETS - END OF YEAR	D OF YEAR		\$ 138,109,334	\$ 7,735,974	\$ 145,845,308

See Accompanying Notes to Basic Financial Statements.

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#### BALANCE SHEET GOVERNMENTAL FUND JUNE 30, 2011



	9	General Fund
ASSETS:		
Cash and cash equivalents	\$	12,861,690
Cash on deposit with County Treasurers	•	219,082
Certificates of deposit		50,000
Receivables:		04,000
Taxes		8,238,856
Services		7,542
Interest		101
Prepaid expenses		905,547
Due from:		
Funding agencies - federal programs		348,359
Other governmental entities	*	2,626,384
Other funds		103,996
Restricted cash and cash equivalents		9,542,876
Land held for sale		785,000
	\$	35,689,433
LIABILITIES AND FUND BALANCE		
LIABILITIES:		
Accounts payable	\$	1,572,730
Accrued salaries and payroll withholdings	•	152,918
Accrued expenses		455,560
Deferred revenue		1,855,623
Total liabilities		4,036,831
FUND BALANCE:		
Nonspendable		905,547
Restricted		9,542,876
Committed		369,128
Assigned		50,000
Unassigned		20,785,051
Total fund balance		31,652,602
	\$	35,689,433



\$ 138,109,334

Total Fund Balance - Governmental Fund		\$ 31,652,602
Amounts reported for governmental activities in the statement of net assets are different because:		
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the fund financial statements:		
Land and infrastructure	\$ 45,370,814	
Construction in progress	18,592,133	
Capital improvements	109,792,431	
Buildings and improvements	4,472,748	
Vehicles and equipment	3,557,441	
Accumulated depreciation	 (61,487,456)	
		120,298,111
Liabilities which are not due and payable in the current period are not reported in the governmental funds:		
Compensated absences		(497,002)
Bonds and notes payable		(15,200,000)
Property tax revenues, not collected within 60 days of the fiscal year end, are not		
financial resources and, therefore, are not reported in the governmental funds.		 1,855,623

Total Net Assets of Governmental Activities

#### PAPIO-MISSOURI RIVER NATURAL RESOURCES DISTRICT OTABLE IN FUND BALANCE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGE IN FUND BALANCE GOVERNMENTAL FUND FOR THE YEAR ENDED JUNE 30, 2011

REVENUES:		
General administration	\$	17,927,993
Flood prevention	•	2,948,811
Erosion control		28,963
Forestry and wildlife		373,357
Water quality		87,968
Recreation		55,503
Total revenues		21,422,595
EXPENDITURES:		
Flood prevention		5,018,781
General administration		8,781,446
Erosion control		2,016,093
Recreation		642,820
Forestry and wildlife		1,515,256
Water quality		942,429
Information and education		314,226
Total expenditures		19,231,051
OTHER SOURCES		
Transfer		60,000
Exchange of note receivable for land held for sale		618,476
Proceeds from issuance of note payable		1,900,000
Total sources	•	2,578,476
	all description de	
EXCESS OF REVENUES AND OTHER SOURCES OVER EXPENDITURES	***************************************	4,770,020
FUND BALANCE - BEGINNING OF YEAR, as previously reported		25,403,516
PRIOR PERIOD ADJUSTMENT		1,479,066
FUND BALANCE - BEGINNING OF YEAR, as restated		26,882,582
FUND BALANCE - END OF YEAR	\$	31,652,602

## RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGE IN FUND BALANCE TO THE STATEMENT OF ACTIVITIES GOVERNMENTAL FUND FOR THE YEAR ENDED JUNE 30, 2011

Net Change in Fund Balance - Total Government Fund		\$ 4,770,020
Amounts reported for governmental activities in the statement of activities are different because:		
Capital outlays are reported as expenditures in governmental funds; however, in the statement of activities, the cost of capital assets is allocated over their estimated useful lives as depreciation expense. In the current period, these amounts are:		
Capital outlays and capital asset expenditures:  Land and construction in progress additions  Building, vehicle, equipment, infrastructure, and capital improvement additions	\$ 6,786,517 549,438	7,335,955
Depreciation expense		(2,274,027)
Loss on disposal of assets		(23,999)
Note proceeds provide current financial resources to governmental funds.  However, Issuing debt increases long-term liabilities in the statement of net assets		
Note payable proceeds		(1,900,000)
Exchange of note receivable for land held for sale		(618,476)
Certain items reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds. These activities consist of:		
Increase in long-term compensated absences		(141,128)
Full accrual accounting records revenues when earned. Modified accrual records revenues that are measurable and available.		
Difference in property tax revenue accrual		 (274,115)
Change in Net Assets of Governmental Activities		\$ 6,874,230

#### STATEMENT OF NET ASSETS PROPRIETARY FUNDS JUNE 30, 2011



				Washington		Thurston		4			
		Total		County		County		Non-major			
ASSETS	(Memorandum Only)				Rural Water #2 Rural Water		222,		•		prietary Funds
CURRENT ASSETS:											
		A#	_		_		_				
Cash and cash equivalents	\$	954,467	\$	319,830	\$	19,200	\$	615,437			
Certificates of deposit		846,951		-		-		846,951			
Service receivables		80,771		11,939		9,044		59,788			
Interest receivable		7,426		5,916		21		1,489			
Current portion of installment receivable		338,171		338,171		-		-			
Inventories		56,219		15,042		6,436		34,741			
Total current assets	<del></del>	2,284,005		690,898		34,701		1,558,406			
NON-CURRENT ASSETS:											
Reserved cash and cash equivalents		197,700		197,700		_		-			
Restricted certificates of deposit		64,661		-		64,661		_			
Installment receivable, less current portion		1,019,979		1,019,979		04,001		_			
Capital assets		1,010,010		1,010,010		_		•			
Land		3,000		.•		1,000		2,000			
Capital improvements and infrastructure		9,458,024		4,973,807		949,000		3,535,217			
Vehicles and equipment		60,071				,		60,071			
Accumulated depreciation		(1,657,864)		(265,909)		(265,720)		(1,126,235)			
Total capital assets	-	7,863,231	***************************************	4,707,898		684,280		2,471,053			
·	`			T							
Total non-current assets	***************************************	9,145,571		5,925,577		748,941		2,471,053			
	\$	11,429,576	\$	6,616,475	\$	783,642	\$	4,029,459			
LIABILITIES AND NET ASSETS											
CURRENT LIABILITIES:											
Accounts payable	\$	43,875	\$	1,624	\$	496	\$	41,755			
Accrued expenses		7,263		3,913		914	-	2,436			
Due to other funds		103,874		20,124		15,378		68,372			
Current portion of long-term debt		365,376		345,000		20,376		,			
Total current liabilities	-	520,388	***************************************	370,661		37,164		112,563			
LONG-TERM LIABILITIES											
Long-term debt, less current portion		3,173,214		2,780,000		393,214					
Total liabilities	·	3,693,602		3,150,661		430,378		112,563			
Total Habilities		3,083,002		3,100,001		430,376		112,563			
NET ASSETS:											
Invested in capital assets, net of related debt		4,323,641		1,582,898		270,690		2,470,053			
Restricted		64,661		-		64,661		-			
Unrestricted		3,347,672		1,882,916		17,913		1,446,843			
Total net assets		7,735,974		3,465,814		353,264		3,916,896			
	\$	11,429,576	\$	6,616,475	\$	783,642	\$	4,029,459			

#### STATEMENT OF REVENUES, EXPENSES, AND CHANGE IN NET ASSETS **PROPRIETARY FUNDS** FOR THE YEAR ENDED JUNE 30, 2011

STATEMENT OF	PF	5, EXPENSES, ROPRIETARY I YEAR ENDED	UND	S	IN NET	T ASSETS		PART
	Total				Thurston County		Non-Major	
	_(Men	(Memorandum Only)		al Water #2	Ru	ıral Water	Prop	orietary Funds
OPERATING REVENUES:								
Water sales	\$	757,283	\$	133,928	\$	00 555	œ	F20 500
Customer charges and hookup fees	4	73,489	Ψ	8,699	Ψ	90,555 1,959	\$	532,800
Miscellaneous		2,701		182		1,006		62,831
Total operating revenues		833,473		142,809		93,520	<del></del>	1,513 597,144
OPERATING EVERNOES.								
OPERATING EXPENSES: Repairs and maintenance		23,741		F 500		4 = 4 =		
Supplies and postage		-		5,562		1,545		16,634
Professional services		10,678 46,167		1,478		791		8,409
Personnel		332,978		3,572		4,036		38,559
Telephone, utilities, and rent		19,128		35,050	•	31,703		266,225
Miscellaneous		3,978		545		5,623		13,505
Waler purchase		217,183		33,791		1,935 25,783		1,498
Contract costs		218,066		52,472		-		157,609
Project construction and land		794		32,472 		42,026		123,568 794
Project operation and maintenance		1,089				-		
Depreciation and amortization		109,234		50,604		9,490		1,089
Vehicle expense		7,599		30,004		8,480		49,140 7,599
Indirect cost		673		_		541		132
Total operating expenses	4	991,308		183,074		123,473		684,761
OPERATING LOSS	-	(157,835)		(40,265)	***************************************	(29,953)		(87,617)
NON-OPERATING INCOME (EXPENSE):							•	
Assessment revenue		78,782		_		_		78,782
Interest income		93,990		83,110		615		10,265
Interest expense		(231,362)		(208,178)		(23,184)		10,200
Transfer to other funds		(60,000)		(200,170)		(20,104)		(60,000)
Total non-operating income (expense)		(118,590)		(125,068)		(22,569)	***************************************	29,047
, , ,						(,000)	***************************************	AU <sub>1</sub> UT1
CHANGE IN NET ASSETS		(276,425)		(165,333)		(52,522)		(58,570)
NET ASSETS - BEGINNING OF YEAR		8,012,399	·	3,631,147	···········	405,786	•	3,975,466
NET ASSETS - END OF YEAR	\$	7,735,974	\$	3,465,814	\$	353,264	\$	3,916,896

#### STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE YEAR ENDED JUNE 30, 2011



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	(Memo	Total orandum Only)		Washington Rural Water #2		ston County ral Water		on-Major rietary Funds
CASH FLOWS FROM OPERATING ACTIVITIES								
Cash received from customers	\$	843,012	\$	142,202	\$	92,374	\$	608,436
Cash paid to employees		(332,978)		(35,050)		(31,703)		(266,225)
Cash paid to suppliers		(562,760)		(111,976)		(86,669)		(364,115)
Net cash provided (used) by operating activities		(52,728)		(4,824)		(25,998)		(21,904)
CASH FLOWS FROM INVESTING ACTIVITIES								
Investments (purchased) proceeds		(186,882)				(200)		(408 400)
Payments from installment receivable		337,319		337,319		(390)		(186,492)
Interest received		93,099		77,194		756		15.149
Net cash provided (used) by investing activities		243,536		414.513		366		(171.343)
ret cash provided (dadd) by macsting activities	***************************************	243,330		414,013	***************************************	300		(171,343)
CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES Transfer to other funds		(60,000)		-		_		(60,000)
		(231222)		· · · · · · · · · · · · · · · · · · ·				12-11-1-1
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES								
Payments on long-term debt		(594,109)		(575,000)		(19,109)		-
Interest paid		(231,362)		(208,178)		(23,184)		-
Assessments received		78,782		(===1.1.4)		(		78,782
Net cash provided (used) by capital and related	***************************************		******		***************************************		***************************************	
financing activities		(746,689)		(783,178)	<u></u>	(42,293)		78,782
DECREASE IN CASH AND CASH EQUIVALENTS		(615,879)		(373,489)		(67,925)		(174,485)
CASH AND CASH EQUIVALENTS - BEGINNING OF YEAR		1,768,046		891,019		87,125		789,902
CASH AND CASH EQUIVALENTS - END OF YEAR	\$	1,152,167	\$	517,530	\$	19,200	\$	615,437
RECONCILIATION OF OPERATING INCOME (LOSS)								
TO NET CASH PROVIDED (USED) BY OPERATIONS								
Operating loss	\$	(157,835)	\$	(40,265)	\$	(29,953)	\$	(87,617)
Adjustments to reconcile operating loss								
to net cash used in operating activities:								
Depreciation and amortization		105,960		50,804		9,359		45,997
Changes in assets and liabilities								
(Increase) decrease in receivables		9,539		(607)		(1,146)		11,292
(Increase) decrease in due from other funds		(1,434)		• •		(2,294)		860
(Increase) decrease in Inventories		5,778		(1,946)		· ·		7,724
Increase (decrease) in accounts payable		(25,244)		(16,549)		(7,004)		(1,691)
Increase (decrease) in accrued expenses		(4,046)		(4,052)		32		(26)
increase (decrease) in due to other funds		14,556		7,991		5,008		1,557
Net cash provided used in operating activities	\$	(52,726)	\$	(4,824)	\$	(25,998)	\$	(21,904)

#### STATEMENT OF NET ASSETS FIDUCIARY FUND JUNE 30, 2011



#### **ASSETS**

Cash and cash equivalents	_\$	292,969
	\$	292,969
LIABILITIES AND NET	ASSETS	
LIABILITIES Accounts payable Due to other funds Deferred revenue Total liabilities	<b>\$</b>	12 123 187,500 187,635
NET ASSETS Held in trust for other organizations	·	105,334
	\$	292,969

#### STATEMENT OF CHANGE IN NET ASSETS FIDUCIARY FUND FOR THE YEAR ENDED JUNE 30, 2011



ADDITIONS Partnership dues Interest	\$	369,000 704
Total additions	de la companya de la	369,704
DEDUCTIONS		
Reimbursement to Omaha		275,997
Administration fees		34,400
Miscellaneous expenses		1,873
Total deductions		312,270
CHANGE IN NET ASSETS		57,434
NET ASSETS - BEGINNING OF YEAR		47,900
NET ASSETS - END OF YEAR	_\$	105,334

#### **NOTES TO FINANCIAL STATEMENTS**

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#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### Introduction

This summary of significant accounting policies of Papio-Missouri River Natural Resources District (the "District") is presented to assist in understanding the District's government-wide and fund financial statements. These financial statements and notes are representations of the District's management who is responsible for their integrity and objectivity. These accounting policies conform to accounting principles generally accepted in the United States of America and have been consistently applied in the preparation of the financial statements.

#### Organization and Principal Activity

The District is one of 23 natural resource districts organized under the laws of the State of Nebraska to aid in the conservation, protection, development, and management of the natural resources of the State. Furthermore, the District participates in jointly funded governmental improvement projects. These projects are cost-sharing arrangements, as the District does not necessarily retain an ongoing financial interest in or responsibility for the projects.

#### Reporting Entity

The District follows the standards promulgated by Governmental Accounting Standards Board ("GASB") Statement No. 14, *The Financial Reporting Entity*, and GASB Statement No. 39, *Determining Whether Certain Organizations are Component Units*, that define the financial reporting entity as the one consisting of (a) the primary government, (b) organizations for which the primary government is financially accountable, and (c) other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

The accompanying financial statements include the transactions of the District's primary government and one fiduciary fund. The primary government has a separately elected governing body, is legally separate, and is fiscally independent of other governments. The District has no component units and is not a component unit of any other governmental entity.

#### Financial Statement Presentation

The accompanying financial statements of the District have been prepared in conformity with generally accepted accounting principles ("GAAP") applicable to governmental organizations in the United States. Such principles are prescribed by Government Accounting Standards Board ("GASB"), which is the standard-setting body for establishing governmental accounting and financial reporting principles in the United States of America. In accordance with these principles, the financial statements include government-wide financial statements and fund financial statements.

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#### **NOTES TO FINANCIAL STATEMENTS**

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED

#### **Government-wide Financial Statements**

The government-wide financial statements (the statement of net assets and statement of activities) report information on all the non-fiduciary activities of the primary government. Governmental activities, which are normally supported by taxes and grants from other governments are reported separately from business-type activities, which rely to a significant extent on fees and charges to support its operations.

In the government-wide statement of net assets, both the governmental and business-type activities columns are presented on a consolidated basis by column (individual funds are not presented). Because of the economic resource measurement focus and accrual basis of accounting, all financial and capital resources of the District, including long-term assets as well as long-term debt, are reported. Liabilities with maturities greater than one year are reported in two components: the amount due within one year and that due in more than one year.

The Statement of Net Assets presents the District's non-fiduciary assets and liabilities, with the difference reported as net assets. Net assets are reported in four categories:

Investment in capital assets, net of related debt consists of capital assets, net of accumulated depreciation and reduced by outstanding balances for bonds, notes, and other debt that are attributed to the acquisition, construction, or improvement of those assets.

Restricted net assets – expendable include resources in which the District is legally or contractually obligated to spend in accordance with restrictions imposed by external third parties.

Restricted net assets – nonexpendable consist of endowment and similar type funds in which donors or other outside sources have stipulated, as a condition of the gift instrument, that the principal is to be maintained inviolate and in perpetuity, and invested for the purposes of producing present and future income, which may either be expended or added to principal.

Unrestricted net assets consist of net assets that do not meet the definition of the three preceding categories. Unrestricted net assets often are designated, to indicate that management does not consider them to be available for general operations. Unrestricted net assets often have constraints on resources that are imposed by management, but can be removed or modified.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. A function is an assembly of similar activities and may include portions of a fund or summarize more than one fund to capture the expenses and program revenues associated with a distinct functional activity. These revenues are subject to externally imposed restrictions to these program uses. Program revenues include charges for services, which report fees and other charges to users of the District's services, operating grants and contributions which finance annual operating activities including restricted investment income, and capital grants and contributions, which fund the acquisition, construction or rehabilitation of capital assets. Taxes and other items not properly included among program revenues are reported instead as general revenues.

#### **NOTES TO FINANCIAL STATEMENTS**

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED

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#### Fund Financial Statements

Separate financial statements are provided for governmental, proprietary, and fiduciary funds. Fund financial statements of the reporting entity are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts that constitute its assets, liabilities, fund equity, revenues, and expenditures/expenses. District resources are allocated to and accounted for in an individual fund based upon the purposes for which they are spent and the means by which the spending activities are controlled. The various funds are grouped into generic fund types in the fund financial statements of this report as follows:

#### Governmental Fund

The general fund is the general operating fund of the District. It is used to account for all financial resources except those required to be accounted for in another fund.

#### **Proprietary Funds**

Proprietary funds are used to account for the operation of the District's activities that are financed and operated in a manner similar to those found in private business enterprises. Generally, the intent of the governing body is that the cost and expense of providing goods or services to others on a continuing basis be financed or recovered primarily through sales or other forms of user charges. All proprietary funds are accounted for on an economic resources measurement focus. This means that all assets and liabilities (whether current or non-current) associated with their activity are included on their Statement of Net Assets.

The District reports the Washington County Rural Water Project #2 and the Thurston County Rural Water as major proprietary funds presented individually in the financial statements. These funds account for fees charged for rural water services provided to residents in the respective counties. The remaining non-major funds are presented in accordance with the criteria set forth by GASB.

#### Fiduciary Fund

The fiduciary fund is used to account for assets held in a trustee capacity. The District is the administering agent of the Papillion Creek Watershed Partnership (the "Partnership"). The Partnership is comprised of local governments that are wholly or partially in the Papillion Creek Watershed that have combined resources to fund engineering studies.

Governmental fund equity is reported as fund balance. For governmental funds, the fund balance is divided into five classifications based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

a. Nonspendable - This fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash.

#### **NOTES TO FINANCIAL STATEMENTS**

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED

- b. Restricted Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions or enabling legislation. Enabling legislation authorizes the Board of Directors to assess, levy, charge, or otherwise mandate payment of resources (from external resource providers) and includes a legally enforceable requirement that those resources be used only for the specific purposed stipulated in the legislation. Legal enforceability means that the District can be compelled by an external party-such as citizens, public interest groups, or the judiciary to use resources created by enabling legislation only for the purposes specified by the
- c. Committed This fund balance classification includes amounts that can only be used for the specific purposes imposed by formal action (resolution) of the Board of Directors. Those committed amounts cannot be used for any other purpose unless the Board of Directors removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. In contrast to fund balance that is restricted by enabling legislation, committed fund balance classification may be redeployed for other purposes with appropriate due process. Constraints imposed on the use of committed amounts are imposed by the Board of Directors, separate from the authorization to raise the underlying revenue; therefore, compliance with these constraints is not considered to be legally enforceable. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.
- d. Assigned Amounts in the assigned fund balance classification are intended to be used by the District for specific purposes but do not meet the criteria to be classified as restricted or committed. Assigned amounts represent intended uses established by the Board of Directors or the General Manager delegated that authority by the Board of Directors.
- e. Unassigned This fund balance is the residual classification for the General Fund and includes all spendable amounts not contained in the other classifications.

The District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and the unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

The District complies with the accounting principles generally accepted in the United States of America. The District applies all relevant GASB Pronouncements. Proprietary funds apply Financial Accounting Standards Board ("FASB") Pronouncements and Accounting Principles Board ("APB") opinions issued on or before November 30, 1989, unless those pronouncements conflict with or contradict GASB Pronouncements, in which case GASB prevails.

#### Measurement Focus/Basis of Accounting

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Revenues from property taxes are recognized in the period levied, regardless of when the cash is collected. Grants are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

#### **NOTES TO FINANCIAL STATEMENTS**

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#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED

#### Measuring Focus/Basis of Accounting, Continued

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this period, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Grants are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. Proceeds from long-term debt and acquisitions under capital leases are reported as other financing sources. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, expenditures, such as principal and interest on general long-term debt, and claims and judgments, are recognized under the modified accrual basis of accounting when the related liability is due.

The proprietary and fiduciary fund financial statements are accounted for using the economic resources measurement focus and the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when incurred, regardless of the timing of the related cash flows. Operating income reported in proprietary fund financial statements includes revenues and expenses related to the primary continuing operations of the fund. Principal operating revenues for proprietary funds are charges to customers for sales or services. Principal operating expenses are the costs of providing goods or services and include administrative expenses and depreciation of capital assets. Other revenues and expenses are classified as non-operating in the financial statements.

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as needed.

#### Cash and Cash Equivalents

For financial reporting purposes, the District classifies all highly liquid investments with original maturities of three months or less as cash equivalents.

#### Investments

Investments are recorded at fair value which approximates cost. The District's investment policy allows investment in U.S. government obligations and short-term interest bearing investments consisting of certificates of deposit and other income producing securities. It is also the District's policy to report interest earned but not received in a separate account from the principal.

#### Taxes Receivable

Delinquent taxes are considered fully collectible so no allowance for uncollectible taxes is considered necessary. Tax amounts not received within sixty days are considered deferred revenue in the governmental fund financial statements.

#### **Inventories**

The proprietary funds' inventories, consisting primarily of maintenance supplies, are stated at cost. Cost is determined using the first-in, first-out method.

#### **NOTES TO FINANCIAL STATEMENTS**

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED



#### Capital Assets

Capital assets are recorded at cost. Expenditures for major additions and improvements over \$5,000 are capitalized and minor replacements, maintenance, and repairs are charged to expense accounts as incurred. Interest costs incurred on funds used to construct property, plant, and equipment are capitalized and recorded as part of the asset to which it relates and are amortized over the asset's useful life.

When property and equipment are retired or otherwise disposed of, the related cost and accumulated depreciation of the individual asset are removed from the accounts and any resulting gain or loss is included in the results of operations for the respective period. Depreciation is provided over the estimated useful lives of the related assets using the straight-line method for financial statement purposes. The estimated useful lives for significant capital asset categories are as follows:

	<u>Years</u>
Capital improvements and infrastructure	7-100
Buildings and improvements	20-30
Vehicles and equipment	3-10
Water distribution systems	25-50

In the governmental fund financial statements, structural improvements (reservoirs, drainage systems, or any other projects) constructed by the District for any of its purposes are recorded as expenditures at the time of construction. In addition, major acquisitions of land that may have a future saleable value associated with project costs are reported as capital improvements and are recorded as a current period governmental fund expenditure.

In the government-wide financial statements, structural improvements, land acquisitions, equipment purchases, public domain costs, infrastructure costs (such as dams, levees, reservoirs and drainage systems), and similar assets are included as capital assets. The District records proposed infrastructure at the historical cost of the land until the actual infrastructure construction costs are incurred and capitalized.

#### Compensated Absences

The District's employees are granted annual leave and sick pay in varying amounts based on length of service and actual hours worked. Annual leave and unused sick pay may be carried over at year-end up to 53 days and 180 days, respectively. After one year of service, employees are entitled to all accrued vacation leave and 25% of accrued sick leave, upon termination.

#### **Property Taxes**

Property taxes are levied by the counties on December 31 and are delinquent if not paid by March or April 1 and August or September 1 following the levy date. The seven counties located within the District collect the taxes levied by the District. The portion of the property taxes levied by the District is remitted from the counties as the taxes are collected, less a one percent commission. For fiscal year 2011, the taxes levied totaled \$16,728,179 at a tax levy rate of \$0.032753 per \$100 of valuation.

#### NOTES TO FINANCIAL STATEMENTS

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED

## DRAFT

#### Property Taxes, Continued

The placement of a lien against property with delinquent taxes in the various counties is at the discretion of the respective county attorneys. However, the vast majority of delinquent property taxes are purchased through transactions called tax certificate sales. In the event the property owner does not pay the property taxes to the County Treasurer within three years, the holder of the tax certificate has the right to take ownership of the property.

#### Use of Estimates

Preparing the District's financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### Allocation of Indirect Expenses/Interfund Activity

The District is responsible for paying all employee wages and vehicle and fuel expenses of the rural water district proprietary funds. The portion of these expenses directly attributable to the proprietary funds, plus a 15% surcharge to cover administrative costs, is billed to and reimbursed by each rural water district. General administration services include overall District management, centralized budgetary formulation and oversight, accounting, payroll, investing and cash management, personnel services, and other general administration services. Services provided are treated as revenues and expenses in the respective funds. The actual amount of indirect cost reimbursement received by the District at June 30, 2011, was \$350,529. These reimbursements are included as an offset in the general administration expenses in the Statement of Activities.

#### Cost Sharing Reimbursements

The District participates in multiple cost sharing agreements with various other governmental entities, such as the City of Omaha or other area natural resource districts, on a regular basis. These agreements provide funding for recreational trails, water drainage systems, and other improvements that benefit the general public. The District's share of the cost is stated in each of the cost sharing agreements, most often as a maximum amount to be paid. The District normally does not retain an interest in the projects, with the city or other governmental entities providing the routine maintenance as necessary.

#### Economic Dependency

The District receives the majority of its revenues from property tax rates subject to legislative change and from various grants funded by federal, state, and local governments.

#### **NOTES TO FINANCIAL STATEMENTS**

DRAFF

#### 2. COMPLIANCE AND ACCOUNTABILITY

#### **Budgetary Information**

An annual budget is adopted each fiscal year for the General and Proprietary Funds on the cash basis of accounting, which is a comprehensive basis of accounting other than generally accepted accounting principles in the United States of America ("GAAP") as required by statute. The District follows these procedures in establishing the budgetary data reflected in the required supplementary information in accordance with the statutory requirements of the Nebraska Budget Act:

On or before August 1, District management prepares and transmits a budget for each District fund showing the projected requirements, outstanding warrants, operating reserve, cash on hand at the close of the preceding fiscal year, projected revenue collected from sources other than property tax and amount to be raised by property taxation. At least one public hearing must be held by the District's Board of Directors.

On or before September 20, the budget is adopted by the Board of Directors and the amounts provided therein are appropriated. Once approved by the Board of Directors, the legally adopted budget can be modified only with the approval of the Board. No supplemental appropriations or modifications were made from the original budget.

All appropriations lapse at the end of the budget year.

The District Board is authorized to transfer budgeted amounts between departments within any fund through resolution. The Board may allow certain accounts to exceed 110% of their budgeted amount if District personnel provide reasonable justification for doing so before the expenditures occur.

The Statement of Revenues, Expenditures, and Changes in Fund Balances – Actual and Budget (Budgetary Basis) – Governmental Fund presents comparisons of legally adopted budgets to actual data prepared in accordance with the accounting basis indicated above.

#### **NOTES TO FINANCIAL STATEMENTS**



#### 3. DEPOSITS AND INVESTMENTS

Statutes authorize the District to invest excess cash in deposits at banks designated as depositories of the District, certificates of deposit, time deposits and in any securities in which the State investment officer is authorized to invest and as provided in the investment guidelines of the Nebraska Investment Council.

Deposits and investments consisted of the following at June 30, 2011:

UNRESTRICTED AND UNRESERVED:	Total	General Fund	Proprietary <u>Funds</u>
Checking accounts and petty cash Cash on hand at County Treasurers	\$ 13,447,029 219,082	\$ 12,492,562 219,082	\$ 954,467
Certificates of deposit	<u>846,951</u>		<u>846,951</u>
Total unrestricted and unreserved cash, cash equivalents and certificates of deposit	14 512 062	40 744 644	4 004 440
•	<u>14,513,062</u>	<u>12,711,644</u>	<u>1,801,418</u>
UNRESTRICTED BUT RESERVED: Checking accounts Certificates of deposit	369,128 50,000	369,128 50,000	
Total unrestricted but reserved cash, cash equivalents and certificates of deposit	419,128	419,128	
RESTRICTED:			
Money markets and checking accounts Certificates of deposit	9,882,876 64,661	9,542,876	197,700 64,661
Total restricted cash, cash equivalents and			
certificates of deposit	9,805,237	<u>9,542,876</u>	<u>262,361</u>
Total cash and certificates of deposit	<u>\$ 24,737,427</u>	<u>\$ 22,673,648</u>	<u>\$ 2,063,779</u>

Pooled deposits, consisting of cash and certificates of deposit, as categorized for level of risk, cannot be reasonably apportioned between the General Fund and the Proprietary Funds.

The carrying amount of the District's deposits, including fiduciary funds, was \$24,811,047 and the bank balances were \$25,172,594 at June 30, 2011. Certificates of deposit have been included in the bank and book balances for cash. At June 30, 2011, the entire balance was covered by federal depository insurance coverage, the full faith and credit of the United States government or collateral held by the District's agent in the District's name.

Investments are stated at fair value. For fiscal year 2011, the District invested only in U.S. Treasury bills, other federal obligations, or certificates of deposits within federally insured banks. The District records all interest revenue related to investment activities in the respective funds.

#### **NOTES TO FINANCIAL STATEMENTS**



#### 3. DEPOSITS AND INVESTMENTS, CONTINUED

The District mitigates the following types of deposit and investment risks through compliance with the State Statutes referred to above and through compliance with its investment policies. However, the District has not adopted a policy to manage interest rate risk. The three types of deposit and investment risks are the following:

- <u>Custodial Credit Risk</u> for deposits and investments, custodial credit risk is the risk that
  in the event of the failure of a bank or other counterparty, the District will not be able to
  recover the value of its deposits or investments or collateral securities in the possession
  of a third-party.
- <u>Credit Risk</u> for deposits and investments, credit risk is the risk that a bank or other counterparty defaults on its principal and/or interest payments owed to the District.
- Interest Rate Risk for deposits and investments, interest rate risk is the risk that the
  value of deposits and investments will decrease as a result of a rise in interest rates.

#### 4. RESERVED/RESTRICTED FUNDS

The Board of Directors, by resolution, has established a sinking fund and reserved/restricted cash accounts for various purposes. All of the accounts are fully funded at their required levels at June 30, 2011. The following is a summary of the reservations placed on cash and investments for the year ended June 30, 2011:

#### General Sinking Funds:

Unrestricted But Reserved Certificate of Deposit	\$	50,000
Unrestricted But Reserved Cash Accounts:		
Reserved for Wetland Mitigation and the development of future wetlands.		5,417
The Board of Directors, by resolution has reserved funds to be spent on costs incurred for Watershed Projects (WPRB-5, DS-15A, and Zorinksy		
Basin 1).		219,063
The Board of Directors, by resolution and in accordance with the Interlocal Cooperation Act Agreement, has reserved funds to reimburse parties to this agreement that incurred costs as a result of the removal of ice jams.		144,648
Restricted Cash Accounts:		
The Board of Directors, by resolution, has established a bond escrow which shall be restricted for use on the specific projects including Pigeon Jones, Western Sarpy Clear Creek, Waterloo Levee, WPRB-5, Dam Site		
15-A, and Zorinksy Basin 1.		9,542,876
Total general fund reserves	<u>\$</u>	9,962,004

#### **Proprietary Sinking Funds:**

In compliance with loan covenants for the notes described in Note 9, the Proprietary Funds have restricted \$262,361. Thurston County has restricted a certificate of deposit in the amount of \$64,661 and Washington County Rural Water #2 has restricted cash in the amount of \$197,700.

#### **NOTES TO FINANCIAL STATEMENTS**



#### 5. INTERNAL BALANCES/INTERFUND PAYABLES AND RECEIVABLES

Outstanding balances between funds reported as "due to/due from other funds" include outstanding charges by one fund to another for services, goods, or other miscellaneous receivables/payables between funds. Balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances." Interfund balances at June 30, 2011, consisted of the following individual fund receivables and payables:

<u>Due to</u>	<u>Due from</u>	A	mount
General Fund	Thurston County Rural Water	\$	15,378
General Fund	Washington Co. Rural Water #1		32,456
General Fund	Dakota County Rural Water		34,120
General Fund	Washington Co. Rural Water #2		20,124
General Fund	Other Proprietary Funds		1,796
General Fund	Fiduciary Fund		123
	·	\$ 1	103,996

#### 6. DUE FROM FUNDING AGENCIES

Revenue from governmental grants and contracts are recognized as earned when all applicable eligibility requirements are met. Funds received from the various agencies less than or greater than the expenditures of the program are recorded as assets or liabilities, respectively. At June 30, 2011, \$2,626,384 was due from funding agencies.

The District has entered into several construction agreements that involve reimbursement from the federal government for a portion of the District's expenses associated with those construction projects. At June 30, 2011 the District had receivables due from the federal government in the amount of \$348,359.

#### 7. INSTALLMENT RECEIVABLES

#### **Proprietary Funds Receivable:**

Installment receivables due under interlocal agreements bear interest at rates ranging from 4% to 4.5% and have initial terms of 10 years. Installment receivables were reduced for unearned finance charges of \$148,662 at June 30, 2011. Unearned finance charges are amortized to interest income using a method that approximates the interest method.

Details of installment receivables at June 30, 2011 are as follows:

Due in:	
2012	\$ 396,934
2013	383,816
2014	370,062
2015	<u>356,000</u>
Gross installment receivables	1,506,812
Less: unearned finance charges	(148,662)
Installment receivables, net	<u>\$ 1,358,150</u>
Current balance	\$ 338,171
Long-term balance	1,019,979
	<u>\$ 1,358,150</u>

## PAPIO-MISSOURI RIVER NATURAL RESOURCES DISTRICT NOTES TO FINANCIAL STATEMENTS, CONTINUED



#### 8. CAPITAL ASSETS

The following is a summary of the capital assets of the governmental activities. In the government-wide financial statements, these amounts are included in the Statement of Net Assets. These amounts are not reported in the governmental fund financial statements.

·	Balance June 30, 2010	Additions	Deletions	Balance June 30, 2011
Not depreciated Land Construction in	\$ 45,333,051	\$ 37,763	\$ -	\$ 45,370,814
progress	12,988,802	6,748,754	<u>(1,145,423</u> )	18,592,133
	58,321,853	<u>6,786,517</u> ~	(1,145,423)	63,962,947
Depreciated Capital improvements				
and infrastructure Buildings and	108,583,363	1,209,068	-	109,792,431
improvements Vehicles and	4,332,773	201,811	(61,836)	4,472,748
equipment	3,701,200	1,091,529	(1,235,288)	3,557,441
Less accumulated	116,617,336	2,502,408	(1,297,124)	117,822,620
depreciation	<u>(59,679,006</u> )	(2,274,028)	465,578	(61,487,456)
	56,938,330	228,380	(831,546)	56,335,164
	<u>\$ 115,260,183</u>	<u>\$ 7,014,897</u>	<u>\$ (1,976,969</u> )	<u>\$ 120,298,111</u>

The governmental activities allocated depreciation expense in the government-wide financial statements to the primary government functions as follows:

General administration Recreation Flood control	\$ 236,857 269,544 1,764,627
Total depreciation expense	\$ 2,274,028



### 8. CAPITAL ASSETS, CONTINUED

The following is a summary of the capital assets of the Proprietary Funds:

	Balance June 30, 2010	Additions	Deletions	Balance June 30, 2011
Not depreciated Land	\$ 3,000	<u>\$</u>	<u>\$</u>	\$ 3,000
Depreciated Capital improvements and infrastructure				
Vehicles and	9,458,024	-	-	9,458,024
equipment	82,289	***************************************	(22,218)	60,071
	9,540,313	-	(22,218)	9,518,095
Less accumulated				
depreciation	<u>(1,569,462</u> )	<u>(105,960</u> )	<u>17,558</u>	(1,657,864)
	<u>7,970,851</u>	(105,960)	( 4,660)	7,860,231
	<u>\$ 7,973,851</u>	<u>\$ (105,960)</u>	<u>\$ (4,660)</u>	<u>\$ 7,863,231</u>

### 9. LONG-TERM LIABILITIES

### **General Fund Long-Term Debt:**

In March 2011, the District obtained financing from a local bank for \$1,900,000 for the new service center in Blair, Nebraska. The note is secured by the building.

The Board of Directors approved the refunding of the remaining balance of the 2006A and 2006B Washington County Rural Water Project No. 2 bonds by issuing \$2,425,000 of Water Project Refunding Revenue Bonds, Series 2011A and \$700,000 of Junior Lien Water Project Revenue Refunding Bonds, Series 2011B. These refundings occurred in June 2011.

The following is a summary of the long-term debt for the year ended June 30, 2011. In the government-wide financial statements, this amount is included in the Statement of Net Assets. This amount is not reported in the governmental fund statements.

Fund	<u>Series</u>	<u>Due Date</u>	Principal <u>Payable</u>	Payment <u>Ranges</u>	Interest <u>Rates</u>	Principal <u>Balance</u>
General	2011	December 2030	Semi-Annual	\$485,000 to \$905,000	1.146% to 6.032%	\$ 13,300,000
General		March 2016	Semi-Annual	\$352,000 to \$408,000	3.69%	1,900,000
						445 000 000

<u>\$15,200,000</u>



### 9. LONG-TERM LIABILITIES, CONTINUED

Governmental <u>Activities:</u> Flood Protection and	Beginning <u>Balance</u>	<u>Additions</u>	Reductions	Ending <u>Balance</u>	Due Within One Year
Water Quality Enhancement Bonds Note Payable American National	\$13,300,000	\$ -	\$ -	\$13,300,000	\$ 485,000
Bank Total	\$13,300,000	1,900,000 \$1,900,000	\$	1,900,000 \$15,200,000	
Proprietary Funds Long-	term Debt:				
<u>Fund</u> <u>Series</u>	Due <u>Date</u>	Principal <u>Payable</u>	Payment <u>Ranges</u>	Interest <u>Rates</u>	Principal <u>Balance</u>
Washington Rural Water #2 2011A Washington	June 2032	Annual	\$45,000 to \$295,000	1.00%- 5.00%	\$ 2,425,000
Rural Water #2 2011B Thurston Rural	June 2014 December	Annual	\$50,000 to \$600,000 Based on	5.25%	700,000
Water 1982 Thurston Rural	2022 February	Annual	water fees Based on	5.00%	215,510
Water 1993	2033	Annual	water fees	5.63%	198,080
Total long-term debt					3,538,590
Less portion due within one	year				365,376
Long-term portion				<u>.</u>	\$ <u>3,173,214</u>
Business-type <u>Activities</u> :	Beginning <u>Balance</u>	<u>Additions</u>	Reductions	Ending <u>Balance</u>	Due Within One Year
Bonds Payable:					
Fremont National Bank	\$ 2,550,000	\$ -	\$ 2,550,000	\$ -	\$ -
Fremont National Bank	1,150,000	•	1,150,000	•	-
Water Project Refunding		0.405.000			
Revenue Bonds-2011A Water Project Refunding	-	2,425,000	-	2,425,000	295,000
Revenue Bonds-2011B	_	700,000	_	700,000	50,000
Notes Payable		700,000	-	700,000	30,000
Capmark Finance Rural Economic and Community	230,055	-	14,545	215,510	15,555
Development	202,644		4,564	198,080	4,821
Business-type Activities Long-Term Liabilities	<u>\$ 4,132,699</u>	\$3,125,00 <u>0</u>	\$ 3,719, <u>109</u>	\$3,538,590	\$ 365,376



### 9. LONG-TERM LIABILITIES, CONTINUED

The annual principal and interest requirements to maturity for long-term debt as of June 30, 2011 are as follows:

Year(s) ending	Genera	al Fund	Proprieta	ry Funds	To	tal
June 30,	Principal	Interest	Principal	Interest	Principal	Interest
2012	\$ 838,588	\$ 692,781	\$ 365,376	\$ 129,472	\$ 1,203,964	\$ 822,253
2013	875,867	672,924	366,426	121,879	1,242,293	794,803
2014	909,492	649,596	917,527	114,611	1,827,019	764,207
2015	928,625	622,215	318,687	77,378	1,247,312	699,593
2016	992,428	591,150	69,907	70,701	1,062,335	661,851
2017-2021	2,975,000	2,527,867	395,158	312,392	3,370,158	2,840,259
2022-2026	3,490,000	1,729,803	361,490	232,364	3,851,490	1,972,167
2027-2031	4,190,000	651,456	431,297	145,468	4,621,297	796.924
2032-2035		bet	312,722	16,558	312,722	16,558
	<u>\$ 15,200,000</u>	<u>\$8,137,792</u>	<u>\$ 3,538,590</u>	\$1,220,823	<u>\$18,738,590</u>	<u>\$9,358,615</u>

### **Bond Defeasance**

In June 2011, the District issued \$2,425,000 of Water Project Refunding Revenue Bonds, Series 2011A and \$700,000 of Junior Lien Water Project Revenue Refunding Bonds, Series 2011B to advance refund the 2006A and 2006B Washington County Rural Water Project No. 2 bonds in the amount of \$3,192,395. As a result of the refunding, the District increased its total debt service payments over the next 21 years by approximately \$300,884 and resulted in an economic loss (difference between the present value of the debt service payments on the old and new debt) of approximately \$1,000.

### 10. GOVERNMENTAL FUND BALANCE CLASSIFICATIONS

For governmental funds, the fund balance is divided into five classifications based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The District has identified fund balances on the Balance Sheet-Governmental Fund as of June 30, 2011 as follows:

Nonspendable Prepaid expenses	\$	905,547
Restricted		•
Bond escrow		9,542,876
Committed		
Wetland mitigation \$	5,417	
Watershed fees 2	19,063	
lce jam1.	44,648	
Total committed		369,128
Assigned		
Uninsured liability		50,000
Unassigned	:	20,785,051
<b>— .</b>		
Total fund balance	<u>\$ :</u>	<u>31,652,602</u>



### 11. ACCUMULATED UNPAID ANNUAL LEAVE AND SICK PAY

The estimated current portion of the liability for vested vacation benefits and sick leave is \$119,750 and \$27,223 at June 30, 2011, respectively. These amounts are recorded as expenditures and liabilities in the General Fund in both the government-wide and fund financial statements. The long-term portion is \$215,874 and \$281,128, respectively, at June 30, 2011. These amounts are recorded as non-current liabilities in the government-wide Statement of Net Assets and are not recorded in the governmental fund financial statements. The amount of unvested sick leave benefits payable amounts to \$925,051 at June 30, 2011, and is not reported as an expenditure or liability in any of the District's June 30, 2011, financial statements.

The change in compensated absences for the year ended June 30, 2011 was as follows:

Governmental-type Activity:	Beginning <u>Balance</u>	<u>Additions</u>	Reductions	Ending <u>Balance</u>	Due Within One Year
Compensated Absences	<u>\$ 638,595</u>	\$ 5,380	\$ <u> </u>	<u>\$ 643,975</u>	\$ 146,973

### 12. OPERATING LEASE

The District entered into a leasing agreement for two copy machines in February 2007. The District pays \$705 per month plus applicable taxes for the 60-month lease, as well as a charge per copy that is paid quarterly. During fiscal year 2011, the District's operating lease expense was \$8,458. Following is a schedule of the future minimum lease payments.

Year ending June 30,		<u>Amount</u>
2012	•	\$ 5.639

### 13. EMPLOYEES' RETIREMENT PLAN

All of the District's eligible employees participate in the Nebraska Association of Resources Districts Employees' Governmental Retirement Plan, a statewide multiple-employer retirement system covering all eligible employees of Natural Resources Districts within the State of Nebraska.

All employees who are employed for a minimum of six months, are regularly scheduled to work at least thirty-seven and one-half hours per week, and are age nineteen or older are eligible to participate in the State retirement plan. The District requires all full-time employees to participate. Participants become fully vested after five years, which is applicable only to the employer's contribution.

Plan participants are required to contribute 5.5% of their compensation each pay period, and the District is required to contribute 6.0% of the employee's compensation for each pay period. The District's contributions for the year ended June 30, 2011, were \$181,701, which were the required contributions.

### NOTES TO FINANCIAL STATEMENTS, CONTINUED



### 14. COMMITMENTS AND CONTINGENCIES

The District has committed future funds to several ongoing and new projects and cost share agreements. The total commitments under signed contracts at year-end were approximately \$5,400,000. Since the future expenditures will be included in the District's future budgets and are part of the District's function, these commitments have not been recorded in the District's financial statements.

The District engages in land development projects and occasionally invokes eminent domain to acquire the required land to undertake the project. The value of the land acquired by the District when eminent domain is invoked is determined by either a board of appraisers in the affected county, or through the judiciary. The amount of payments that may be required for land, if any, is unknown at June 30, 2011.

The District participates in various federal and state assisted grant and contract programs that are subject to review and audit by the grantor agencies. Entitlement to these resources is generally conditional upon compliance with the terms and conditions of grant agreements and applicable federal and state regulations, including the expenditure of resources for allowable purposes. Any revision or disallowance resulting from a federal or state audit may become a liability of the District. The District's management believes such revisions or disallowances, if any, will not be material to the accompanying financial statements.

Certain conditions may exist as of the date of the financial statements which may result in a loss to the District, but which will only be resolved when one or more future events occur or fail to occur. The District's management and its legal counsel assess such contingent liabilities, and such assessment inherently involves an exercise of judgment. In assessing loss contingencies related to legal proceedings that are pending against the District or unasserted claims that may result in such proceedings, the District's legal counsel evaluates the perceived merits of any legal proceedings or unasserted claims as well as the perceived merits of the amount of relief sought or expected to be sought therein. At June 30, 2011, a reasonable estimate could not be determined for any potential loss contingencies.

During the year, the District agreed to accept the deed to nine residential lots subject to special assessments payable in exchange for a \$580,000 note from a developer that was in default. On November 30, 2010, the District received a professional appraiser's report stating that the aggregate retail value of the nine lots, if sold separately, was \$785,000. The lots had accrued special assessments and accrued interest of \$258,977. The lots are included in the financial statements as land held for sale and the assessments payable are included in accrued expenses. Management is in the process of listing and selling the lots and the assessments payable were paid in September 2011.

In October 2010, the District agreed to the purchase of \$1,500,000 of real estate from Union Pacific Railroad with a closing date in July 2011.

### 15. FIDUCIARY FUND: PAPILLION CREEK WATERSHED PARTNERSHIP

The Papillion Creek Watershed Partnership ("PCWP") was created in 2001 through an inter-local agreement to proactively deal with the demands on the Papillion Creek drainage area and to develop an implementation plan that addresses solutions to water quantity and quality problems. The Papillion Creek Watershed consists of the land area that conveys water to the Missouri River. The PCWP is comprised of 9 local governments that are wholly or partially in the Papillion Creek Watershed. These local governments fund engineering studies, but do not do any actual construction projects. The District is the administering agent.



### **16. RISK MANAGEMENT**

The District is exposed to various risks of loss related to torts; theft, damage to, or destruction of assets, errors or omissions, injuries to employees or acts of God. These risks are transferred to independent insurance carriers and no self-insurance program is maintained by the District. District management believes adequate coverage exists for potential exposures as of June 30, 2011. The District did not pay any settlement amounts, which exceeded its insurance coverage for the year ending June 30, 2011.

### 17. PRIOR PERIOD ADJUSTMENT

The District has made a prior period adjustment to restate deferred revenue in the governmental fund to comply with the District's policy regarding when revenues are susceptible to accrual. Prior year deferred revenue was reduced and beginning fund balance was increased by \$1,479,066.

### PAPIO-MISSOURI RIVER NATURAL RESOURCES DISTRICT SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGE IN FUND BALANCE ACTUAL AND BUDGET (BUDGETARY BASIS) GOVERNMENTAL FUND "THE 20 2011

			Ruc	iget		Variance Favorable
		Actual	 Original	1901	Final	infavorable)
REVENUES	***************************************	7.0000				 
General administration	\$	19,518,599	\$ 19,944,438	\$	19,944,438	\$ 425,839
Watershed		138,563	5,307,295		5,307,295	5,168,732
Information and education		12,640	21,500		21,500	8,860
Flood control		1,898,507	8,055,889		8,055,889	6,157,382
Erosion control		147,982	6,338,000		6,338,000	6,190,018
Water quality		87,969	118,140		118,140	30,171
Recreation		55,478	2,359,000		2,359,000	2,303,522
Forestry and wildlife		327,434	 2,658,417		2,658,417	 2,330,983
Total revenues		22,187,172	 44,802,679		44,802,679	 22,615,507
EXPENDITURES						
General administration		7,353,044	9,011,628		9,011,628	1,658,584
Watershed		1,112,027	10,040,000		10,040,000	8,927,973
Information and education		315.060	333,300		333,300	18,240
Flood control		4,937,984	12.296,500		12,296,500	7,358,516
Erosion control		2,014,393	5,115,227		5,115,227	3,100,834
Water quality		1,051,902	1,279,364		1,279,364	227,462
Recreation		677,059	6,045,661		6.045,661	5,368,602
Forestry and wildlife		2,175,725	5,171,000		5,171,000	2,995,275
Total expenditures		19,637,194	 49,292,680		49,292,680	 29,655,486
THE TOTAL OF DELICATION OF DEL						
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES (BUDGETARY BASIS) AND OTHER SOURCES		2,549,978	\$ (4,490,001)	\$	(4,490,001)	\$ 7,039,979
ADJUSTMENTS REQUIRED UNDER ACCOUNTING						
PRINCIPLES GENERALLY ACCEPTED IN THE						
UNITED STATES OF AMERICA						
To adjust revenues for accruals		820,100				
To adjust expenditures for accruals and prepaids		1,399,942				
(US GAAP BASIS) AND OTHER SOURCES	\$	4,770,020				

### NOTES TO BUDGETARY COMPARISON SCHEDULE FOR THE YEAR ENDED JUNE 30, 2011



### NOTE 1 - BASIS OF ACCOUNTING

The accompanying budgetary comparison schedule is presented on the cash basis of accounting.

### **NOTE 2 – BUDGET LAW**

The District is required by state law to hold public hearings and adopt annual budgets for all funds on the cash basis of accounting. Total expenditures for each fund may not exceed the total budgeted expenditures. Any revisions to the adopted budget of total expenditures to any fund require a public hearing.

### SCHEDULE OF FUNCTIONAL REVENUES, EXPENDITURES, AND CHANGE IN FUND BALANCE GOVERNMENTAL FUND FOR THE YEAR ENDED JUNE 30, 2011

REVENUES		
Property tax	\$	16,885,535
State grants	Ψ	1,358,643
Federal grants		1,270,951
Local agency grants		1,587,846
Miscellaneous		151,424
Rental income		142,593
Interest income		25,603
Total revenues		21,422,595
EXPENDITURES		
Project construction and land		2,587,897
Special projects		160,303
Personnel		3,086,305
Professional services		3,021,161
Contract works		1,236,661
Cost-sharing and conservation assistance program		3,864,572
Employee benefits		865,725
Repairs and maintenance		357,932
Fees		178,474
Project legal costs		160,703
Information and education		101,062
Payroll taxes		238,752
Machinery and equipment		149,417
Insurance		168,497
Interest expense		676,453
Project operation and maintenance		234,951
Telephone, utilities, and rent		164,900
Miscellaneous		30,207
Vehicle expense		274,915
Vehicles		64,963
Travel		55,221
Printing and publications		78,999
Board of directors		59,971
Supplies and postage		115,015
Buildings		1,497,238
Uncollectible revenue		148,876
Indirect cost reimbursement		(348,119)
Total expenditures		19,231,051
OTHER SOURCES AND USES		
		60,000
Transfer Exchange of note receivable for land held for sale		618,476
Proceeds from note payable		1,900,000
Total other sources		2,578,476
Total other sources		2,370,470
EXCESS OF REVENUES AND OTHER SOURCES OVER EXPENDITURES		4,770,020
FUND BALANCE - BEGINNING OF YEAR, as previously reported		25,403,516
PRIOR PERIOD ADJUSTMENT		1,479,066
FUND BALANCE - BEGINNING OF YEAR, as restated		26,882,582
FUND BALANCE - END OF YEAR	\$	31,652,602

## SCHEDULE OF REVENUES, EXPENSES, AND CHANGE IN NET ASSETS ACTUAL AND BUDGET PROPRIETARY FUNDS FOR THE YEAR ENDED JUNE 30, 2011



	Total (	Total (Memorandum Only)	nly)	Washing	Washington Rural Water #2	r #2	Thurston	Thurston County Rural Water	Water	Non-Ma	Non-Major Proprietary Funds	spun
		Budget	get		Budget	et		Budget			Budget	jet
	Actual	Original	Final	Actual	Original	Final	Actual	Original	Final	Actual	Original	Final
OPERATING REVENUES:	457 000	920 000	700 000	400000	4 139 003	e 423 000	433.00	405 000	e 405 000	\$ 600	A 405 000	000
Sales lanav	-	000,027	-	-	000,000	000.00		2000	200,000		4 000,000	4 000,000
Customer charges and nookup rees Sales	- 13,469	no/'sc	00/80	660'0	72,200	,	ece,1	6/0/s	500	1 50,20	7,500	000,76
Miscellaneous	2,701	415,270	415,270	182	414,000	414,000	1,006		ı	1,513	1,270	1,270
Total operating revenues	833,473	1,202,970	1,202,970	142,809	559,200	559,200	93,520	108,575	108,575	597,144	643,770	643,770
OPERATING EXPENSES:												
Repairs and maintenance	23,741	15,500	15,500	5,582	•	•	1,545	250	250	16,634	15,500	15,500
Supplies and postage	10,678	10,040	10,040	1,478	740	740	791	1,850	1,850	8,409	9,300	9,300
Professional services	46,167	68,550	68,550	3,572	8,000	8,000	4,036	7,150	7,150	38,559	60,550	60,550
Personnel	332,978	311,910	311,910	35,050	39,000	39,000	31,703	31,000	31,000	266,225	272,910	272,910
Insurance	•	3,500	3,500	•	•	1	•	1,000	1,000	•	3,500	3,500
Telephone, utilities, and rent	19,128	13,650	13,650	ı	1	,	5,623	5,900	5,900	13,505	13,650	13,650
Miscellaneous	3,978	4,300	4,300	545	1,300	1,300	1,935	1,000	1,000	1,498	3,000	3,000
Water purchase	217,183	201,000	201,000	33,791	22,000	22,000	25,783	27,000	27,000	157,609	179,000	179,000
Contract costs	218,066	86,800	86,800	52,472	30,000	30,000	42,026	37,250	37,250	123,568	56,800	56,800
Project construction and land	794	42,250	42,250	ı	50	50	•	25	25	794	42,200	42,200
Project operation and maintenance	1,089	28,600	28,600	•	3,000	3,000	•	•	•	1,089	25,600	25,600
Depreciation and amortization	109,234	•	•	50,604	•	,	9,490	•	1	49,140	•	•
Vehicle expense	7,599	16,500	16,500	•	3,000	3,000	•	•	1	7,599	13,500	13,500
Bond expenditures	•	225,000	225,000	•	225,000	225,000	ı	16,000	16,000	•	•	ı
Indirect cost	673	950	950	1	100	100	541	1,200	1,200	132	820	850
Total operating expense	991,308	1,028,550	1,028,550	183,074	332,190	332,190	123,473	129,625	129,625	684,761	696,360	696,360
ODEDATING INCOME (1.055)	(457 835)	174.420	174 420	(40.265)	227,010	227.010	(29.953)	(21.050)	(21.050)	(87.617)	(52,590)	(52,590)
			<u>:</u>									•
NON-OPERATING INCOME (EXPENSE):	787 97	84 000	84 000	1	•	•	•	,	,	78 782	61,000	61 000
Assessine i levenue	93 000	24.355	24.355	83 110	4 000	4.000	615	1.000	1.000	10,265	20,355	20,355
Interest expense	(234.362)	(168 685)	(168,685)	(208,178)	(168,685)	(168,685)	(23.184)	(26.500)	(26,500)	•	•	•
Transfers	(000'09)	(38,000)		-	,			•	,	(60,000)	(38,000)	(38,000)
Total non-operating income (expense)	(118,590)	(121,330)	1	(125,068)	(164,685)	(164,685)	(22,569)	(25,500)	(25,500)	29,047	43,365	43,355
CHANGE IN NET ASSETS	(276,425)	\$ 53,090	\$ 53,090	(165,333)	\$ 62,325	\$ 62,325	(52,522)	\$ (46,550)	\$ (46,550)	(58,570)	\$ (9,235)	\$ (9,235)
NET ASSETS - BEGINNING OF YEAR	8,012,399			3,631,147			405,786			3,975,466		
NET ASSETS - END OF YEAR	\$ 7,735,974			\$ 3,465,814			\$ 353,264			\$ 3,916,896		

;

### COMBINING STATEMENT OF NET ASSETS NON-MAJOR - PROPRIETARY FUNDS JUNE 30, 2011

ASSETS	Total	Elkhorn River Stabilization	Elk/Pigeon Creek Drainage	Western Sarpy Drainage	Elkhom Breakout	Dakota Rural Water	Washington Rural Water #1
CURRENT ASSETS							
Cash and cash equivalents	\$ 615,437	\$ 91,389	\$ 17,067	\$ 106,211	\$ 6.587	81 979	340 004
Certificates of deposit	846,951	•	•	•	•	471.873	
Interest receivable	59,788 1.480	•	•	•	98	26,291	33,402
Due from other funds	,		• 1		•	733	952
Current portion of installment receivable	•		1 5			•	•
Inventories	34,741	•	•		•	19 895	370 77
Total current assets	1,558,406	91,389	17,067	106,211	6,682	600,771	736,286
NONCURRENT ASSETS							
Resultaeu ceruitzates of deposit Capital assets		•		•			•
Land	2,000	•		1		1	
Capital improvements and infrastructure	3,535,217	•	•		, 1	1,000,1	1,000
Vehicles and equipment	1,000	•	•	•	•	30.728	1,004,000
Total depreciation	(1,126,235)	,		•	•	(539 454)	C40,040
l Oral Cabra Boods	2,471,053		*	1	*	1,163,489	1,307,564
Total noncurrent assets	2,471,053	•	•	•		1 163 180	100 man 1
						604,601,1	496,106,1
	\$ 4,029,459	\$ 91,389	\$ 17,067	\$ 106,211	\$ 6,682	\$ 1,764,260	\$ 2,043,850
LIABILITIES AND NET ASSETS							
CURRENT LIABILITIES Accounts navable	44	¢	•	,			
Accrued expenses	41,735	·	•	, 69	·	\$ 16,347	\$ 25,408
Due to other funds	68,372	329	, 304	- 48	•	1,412	1,024
Current portion of long-term debt	2			·	• •	071.#S	32,45/
Total current liabilities	112,563	329	1,304	162		51,879	58,889
NONCURRENT LIABILITIES Long-term debt, less current portion	•	1					
Total liabilities	112.563	328	1 304				
				107		51,879	58,889
NET ASSETS Invested in capital assets, net of related debt	2,470,053	1	ı	•	•	1.162.489	1307564
Inserticed	. 60000	, ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		•	•		
Total net assets	3.916.896	91,080	15,763	106,049	6,682	549,892	677,397
				840'001	799'9		1,984,961

106,211 \$

17,067 \$

91,389

## COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGE IN NET ASSETS NON-MAJOR - PROPRIETARY FUNDS FOR THE YEAR ENDED JUNE 30, 2011



		Total		EIKh	Elkhorn River Stabilization	ation	Elk/Pia	Elk/Pigeon Creek Drainage	ainage
		ng.	Budget		æ	Budget	W. C.	ā	Budget
OPERATING REVENIES	Actual	Original	Final	Actual	Original	Final	Actual	Original	Final
Water sales	\$ 532,800	\$ 605,000	\$ 605,000	69	69	69	63	, es	e.
Customer charges and hookup fees	62,831	37,500	37,500	•	•	,	•	• •	•
	• 6	* 1	1	•	•	ſ	•	,	
MISCELLI ROOMS	1,513	1,270	1,270	,	*		,		,
l otal operating revenues	597,144	643,770	643,770	•	٠	ı	•	•	1
OPERATING EXPENSES									
Repairs and maintenance	16,634	15,500	15,500	,	,	,	•	•	
Supplies and postage	8,409	9,300	9,300	•	8	20	•		. 1
Professional services	38,559	60,550	60,550	19,875	30,050	30,050	788	. 1	
Personnel	266,225	272,910	272,910	465	200	200	6.251	6.410	6.410
Insurance	•	3,500	3,500	•	ı	,	•	; ;	•
Telephone, utilities, and rent	13,505	13,650	13,650	•	ı	•	i	•	1
Miscellaneous	1,498	3,000	3,000	•	•	•	£	100	100
Water purchase	157,609	179,000	179,000	•	•	•	•		•
Contract costs	123,568	56,800	56,800	1	•	1	9,504	,	•
Project construction and land	794	42,200	42,200	t	•	1	•	20	22
Project operation and maintenance	1,089	25,600	25,600	ı	5,000	5,000	•	200	200
Depreciation and amortization	49,140	•	•		•	•	•	•	•
Vehicle expense	7,599	13,500	13,500		,	1	•	1	
Bond expenditures	•	1	•	•		•	•	•	ī
Indirect cost	132	850	850	•		•	•	•	
Total operating expenses	684,761	696,360	096,360	20,340	35,600	35,600	16,554	7,060	7,060
OPERATING INCOME (LOSS)	(87,617)	(52,590)	(52,590)	(20,340)	(35,600)	(35,600)	(16,554)	(7,060)	(7,060)
NON-OPERATING INCOME (EXPENSE)									
Assessment revenue	78,782	61,000	61,000	11.799	*	ı	46 930	45 000	45,000
Interest income	10,265	20,355	20,355	203	275	275	53	90,21	8
Interest expense	•	•	•	•	1	•		1	; •
Transfers	(000'09)	(38,000)	(38,000)	1	•	•	(60,000)	(38,000)	(38,000)
Total non-operating income (expense)	29,047	43,355	43,355	12,002	275	275	(13,017)	7,080	7,060
CHANGE IN NET ASSETS	(58,570)	\$ (9,235)	\$ (9,235)	(8,338)	\$ (35,325)	\$ (35,325)	(29,571)	s	₩
NET ASSETS - BEGINNING OF YEAR	3,975,466			99,398			45,334		
NET ASSETS - END OF YEAR	\$ 3,916,896			\$ 91,060			\$ 15,763		

## COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGE IN NET ASSETS NON-MAJOR - PROPRIETARY FUNDS, CONTINUED FOR THE YEAR ENDED JUNE 30, 2011



	Wes	Western Sarpy Drainage	inage		Elkhorn Breakout	ŧ	u	Dakota Rural Water	<b>15</b>
		Buc	Budget		Buc	Budget		30C	Budget
SELUCION DESCRIPTION	Actual	Original	Final	Actual	Original	Final	Actual	Original	Final
Varieties ales	, €÷	69	6/3-	€	· •	69	\$ 267,626	\$ 305,000	\$ 305,000
Customer charges and hookup fees	•	•	r	1	1	•	13,949	21,000	21,000
Sales	•	•	•	•	•	1	•	•	
Miscellaneous	-	•	-	1		1	1,160	770	077
Total operating revenues	1	•	1	•	1	1	282,735	326,770	326,770
OPERATING EXPENSES									
Repairs and maintenance	1	•	•	•	•	f	5,363	4.000	4.000
Supplies and postage	f	•	٠	•	,	,	7.115	7.900	7,900
Professional services	3,515	5,000	5,000	1	1	1	6,875	15,000	15,000
Personnel	28,064	30,000	30,000	143	•	1	119,584	120,000	120,000
Insurance	•	,	•	•	•	•	•	2,500	2,500
Telephone, utilities, and rent	•	1	1	•	•	•	4,531	5,800	5,800
Miscellaneous	•	,	•	1	t	•	679	1,500	1,500
Water purchase	•	•	•	•	•	•	60,659	75,000	75,000
Contract costs	14,580	6,800	6,800	•	•	•	18,829	25,000	25,000
Project construction and land		1,000	1,000	•	•	•	629	14,600	14,600
Project operation and maintenance	1,089	1,000	1,000	•	•	•	•	4,100	4,100
Depreclation and amortization	•	t	1	•	1	•	21,714		
Vehicle expense	•	•	•	ı	•	•	7,599	8,000	8,000
Bond expenditures	1	•	1	1	•	•	•	•	
Indirect cost		4	*	'	•	*	107	200	200
Total operating expenses	47,248	43,800	43,800	143	•	•	253,714	283,900	283,900
OPERATING INCOME (LOSS)	(47,248)	(43,800)	(43,800)	(143)	•	•	29,021	42,870	42,870
NON-OPERATING INCOME (EXPENSE)									
Assessment revenue	20,053	16,000	16,000	•	•	•			ſ
Interest income	281	2,000	2,000	15	8	ଷ	5,706	8,000	8,000
interest expense	3	•	•	•		•	•	•	•
Total non-operating income (expense)	20,334	18,000	18,000	15	' 82	20	5,706	8,000	8,000
CHANGE IN NET ASSETS	(26,914)	\$ (25,800)	\$ (25,800)	(128)	\$ 20	\$ 20	34,727	\$ 50,870	\$ 50,870
NET ASSETS - BEGINNING OF YEAR	132,963			6,810			1,677,654	,	
NET ASSETS - END OF YEAR	\$ 106,049			\$ 6,682			\$ 1,712,381	11	

# COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGE IN NET ASSETS NON-MAJOR - PROPRIETARY FUNDS, CONTINUED FOR THE YEAR ENDED JUNE 30, 2011

OPERATING REVENUES	Water sales	Sustomer charges and hookup fees	ales	Miscellaneous	Total operating revenues
OPERAT	Water	Cristo	Sales	Miscel	TO TO

OPERATING EXPENSES
Repairs and maintenance
Supplies and postage
Professional services
Personnel
Insurance
Telephone, utilities, and rent
Miscelianeous
Varte purchase
Contract costs
Project construction and land
Project construction and maintenance
Deprectation and amortization
Vehicle expense
Bond expenditures
Indirect cost
Total operating expenses

OPERATING INCOME (LOSS)

NON-OPERATING INCOME (EXPENSE)
Assessment revenue
Interest income
Interest expense
Transfers
Transfers
Total non-operating income (expense)

CHANGE IN NET ASSETS
NET ASSETS - BEGINNING OF YEAR

NET ASSETS - END OF YEAR

Nater #1 Budget Final	\$ 300,000	317,000	11,500 1,350 10,500	116,000 1,000 7,850	1,400 104,000 25,000 26,550	15,000 5,500	326,000	(000'6)	10,000		0001
Washington Rural Water #1  Budget  Original	\$ 300,000	\$00 317,000	11,500 1,350 10,500	116,000 1,000 7,850	1,400 104,000 25,000 26,550	15,000	350	(000'6)	10,000		200
Washi Actual	\$ 265,174 48,882	353 314,409	11,271 1,294 7,506	111,718 8,974	808 96,950 80,655 135	27,426	25 348,762	(32,353)	4,007	4,007	2,013,307

\$ 1,984,961



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### PAPIO-MISSOURI RIVER NATURAL RESOURCES DISTRICT

### SCHEDULE OF CERTIFICATE OF DEPOSIT GOVERNMENTAL FUND JUNE 30, 2011

	Cost	Interest Rate
General fund		
Certificate of deposit		
Great Western Bank	\$ 50,000	0.25%
General fund - unrestricted but reserved investments	\$ 50,000	

### SCHEDULE OF CERTIFICATES OF DEPOSIT PROPRIETARY FUNDS JUNE 30, 2011

Proprietary funds	Cost	Interest Rate
Certificates of deposit		
Dakota County		
Northwest Bank	\$ 105,827	1.71%
Nebraska-lowa State Bank	66,000	1.40%
Siouxland National Bank	100,000	1.10%
Great Western Bank	100,022	0.35%
Wells Fargo Securites	100,025	0.55%
	471,874	
Washington County #1		
American National Bank	200,000	0.39%
Centennial Bank	100,000	0.90%
Great Southern Bank	75,078	0.93%
	375,078	
Thurston County		
American National Bank	52,095	0.59%
American National Bank	7,565	0.50%
Centennial Bank	5,000_	0.80%
	64,660	
	911,612	
Less unrestricted portion	(846,951)	
Proprietary funds - restricted certificates of deposit	\$ 64,661	

### SCHEDULE OF INSURANCE POLICIES AND BONDS JUNE 30, 2011

### SCHEDULED PROPERTY FLOATER AND EQUIPMENT

Covering property; total limit \$14,191,538; deductible/\$5,000; Flood coverage/\$1,000,000 with deductible/\$5,000; Earthquake and earth movement limit/\$1,000,000 with deductible/\$5,000.

### **GENERAL LIABILITY**

Medical payments/\$10,000; Personal injury and advertising injury/\$1,000,000; Wrongful acts/\$1,000,000 with deductible/\$10,000; Employee benefits liability/\$1,000,000; Professional liability/\$1,000,000; Employment-related practices injury/\$1,000,000 with deductible/\$10,000; Damage to premises rented to you/\$1,000,000; bodily injury and property damage \$1,000,000 per occurrence, \$3,000,000 aggregate.

### **COMMERCIAL AUTOMOBILE**

Each accident/\$1,000,000; Medical payments/\$5,000; Uninsured and underinsured motorists/\$1,000,000; Collision deductible/\$500.

### **WORKERS' COMPENSATION**

Bodily injury by accident/\$500,000; Bodily injury by disease/\$500,000.

### **EMPLOYEE DISHONESTY BONDS**

Public employees/\$100,000; with the exception of one \$15,000 Notary Bond. Forgery/\$250,000 with deductible/\$500; Computer fraud/\$100,000 with deductible/\$500; Theft, disappearance, and destruction/\$250,000 with deductible/\$500.

### **COMMERCIAL UMBRELLA POLICY**

Combined bodily injury and property damage/\$10,000,000.

### **PUBLIC OFFICIAL**

Wrongful acts / \$1,000,000 each; \$3,000,000 aggregate; \$10,000 deductable.

### SCHEDULE OF TAXES RECEIVABLE GOVERNMENTAL FUND JUNE 30, 2011

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### COUNTY

Douglas	\$ 4,630,300
Sarpy	2,740,809
Washington	414,689
Dakota	352,790
Burt	53,371
Thurston	46,660
Dodge	237
	\$ 8,238,856



### SCHEDULE OF CASH BALANCES HELD BY COUNTY TREASURERS JUNE 30, 2011

### **GENERAL FUND**

Douglas	\$ 151,682
Sarpy	50,968
Washington	9,250
Dakota	3,931
Burt	1,592
Thurston	717
Dodge	 942
	\$ 219,082



### INFORMATION REQUIRED BY SECTION 2-3223, N.R.S - 1943 FOR THE YEAR ENDED JUNE 30, 2011

Gross income from all sources	\$ 22,393,958
Amount expended for	
Maintenance	\$ 1,065,130
Improvements and other such programs	 8,629,412
	\$ 9,694,542
Amount of depreciation on property during previous year	\$ 2,137,456
Number of employees as of June 30, 2011	\$ 60
Gross salaries	\$ 3,086,305
Less amount reimbursed by projects	 (332,179)
Net salaries paid to employees	\$ 2,754,126

## SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED JUNE 30, 2011



	Pass- Through Grantor's	Federal CFDA	Contract		
Program	Number	Number	Amount	Δ)	Expenditures
U.S. Department of Agriculture - Natural Resource Conservation Service					
Watershed Rehabilitation Program™		10.916	\$ 785,001	₩	346,173
Environmental Quality Incentives		10.912	Unknown	E	28,963
U.S. Department of Homeland Security					
Cooperating Technical Partners Program		97.045	23,930	9	23,730
Passed through the Nebraska Energy Management Agency					
Hazard Mitigation Grants	DR-1770-NE-0005	97.039	675,200	8	126,362
Disaster Grants-Public Assistance	FEMA-1924-DR-NE	92.036	540,484	**	129,061
U.S. Department of Transportation					
Passed through the Nebraska Department of Roads					
Highway Planning and Construction**	ENH-28(89)	20.205	3,603,033	8	246,623
Total				<i>σ</i>	900,912
** Major program					

Major program

i

### NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS JUNE 30, 2011



### **NOTE A – BASIS OF PRESENTATION**

The accompanying schedule of expenditures of federal awards includes the federal grant activity of Papio-Missouri River Natural Resources District and is presented on the accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of the financial statements.

December 8, 2011

OPARY INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

**Board of Directors** Papio-Missouri River Natural Resources District Omaha, Nebraska

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Papio-Missouri River Natural Resources District (the "District") as of and for the year ended June 30, 2011, and have issued our report thereon dated December 8, 2011. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the District's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above. However, we did identify a deficiency in internal control over financial reporting described in the accompanying schedule of findings and questioned costs, that we consider to be a significant deficiency. A significant deficiency is a deficiency or a combination of deficiencies in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of the District's compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

The District's responses to the findings identified in our audit are described in the accompanying schedule of findings and questioned costs. We did not audit the District's responses and, accordingly, we express no opinion on them.

This report is intended solely for the information and use of the Board of Directors, management, and federal awarding agencies and is not intended to be and should not be used by anyone other than these specified parties.

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December 8, 2011

DRAFT INDEPENDENT AUDITORS' REPORT ON COMPLIANCE WITH REQUIREMENTS THAT COULD HAVE A DIRECT AND MATERIAL EFFECT ON EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

**Board of Directors** Papio-Missouri River Natural Resources District Omaha, Nebraska

### Compliance

We have audited the compliance of the Papio-Missouri River Natural Resources District (the "District") with the types of compliance requirements described in the OMB Circular A-133 Compliance Supplement that are applicable to each of its major federal programs for the year ended June 30, 2011. The District's major federal programs identified in the summary of auditors' results section of the accompanying Schedule of Findings and Questioned Costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to its major federal programs is the responsibility of the District's management. Our responsibility is to express an opinion on the District's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of the District's compliance with those requirements.

In our opinion, the District complied, in all material respects, with the requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2011.

### Internal Control Over Compliance

Management of the District is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the District's internal control over compliance with these requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

This report is intended solely for the information and use of the Board of Directors, management, and federal awarding agencies and is not intended to be and should not be used by anyone other than these specified parties.

### SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED JUNE 30, 2011

DRAFT

### **SECTION 1. SUMMARY OF AUDITORS' RESULTS**

### Financial Statements

Type of auditor's report issued: Internal control over financial reporting:		Unqualified
Material weakness(es) identified:	Yes	NoX
Significant deficiency(ies) identified that are not considered to be a material weakness(es):	YesX	No
Noncompliance material to the financial statements noted:	Yes	No X
MAJOR FEDERAL AWARD PROGRAM AUDIT		
Internal control over major programs:		
Material weakness(es) identified:	Yes	NoX
Significant deficiency(ies) identified that are not considered to be a material weakness(es):	Yes	NoX
Type of auditor's report issued on compliance for major programs:		Unqualified
Audit findings disclosed that are required to be reported in accordance with 510(a) OMB Circular A-133:	Yes	NoX
The major programs tested for compliance were the Watersh Prevention program (CFDA No. 10.916) and the Highway Plaprogram (CFDA No. 20.205).		
Threshold used for distinguishing between Type A and B pro	grams:	\$300,000
Is the Papio-Missouri River Natural Resources District considered to be a low-risk auditee:	Yes	NoX

### SCHEDULE OF FINDINGS AND QUESTIONED COSTS, CONTINUED FOR THE YEAR ENDED JUNE 30, 2011

### SECTION 2. FINDINGS - FINANCIAL STATEMENT AUDIT

### DRAFT

### SIGNIFICANT DEFICIENCY

2011-1 Condition: During our audit, we identified significant adjustments that needed to be made in order for the financial statements to be presented in accordance with accounting principles generally accepted in the United States of America.

Criteria: Management is responsible for achieving appropriate financial objectives, including maintaining complete accounting records and preparing the financial statements in accordance with accounting principles generally accepted in the United States of America.

Effect: Intentional and unintentional errors could be made and not detected within a timely period by District personnel in the normal course of performing their assigned functions.

Recommendation: Management should allocate more personnel resources to allow for a more thorough review of year-end accounting information, financial statements and supporting workpapers concentrating on the unique accounting and financial reporting requirements of the District.

Response: Over the past few years, staff has assumed more responsibility for year-end accounting and reporting matters. A new audit firm resulted in different processes and expectations from the prior firm. The District has limited accounting personnel, and as management has noted on several occasions, the District could increase its existing accounting staff to handle all of the demands and requirements imposed upon it. However, the District has limited resources and has been adverse to expanding staff, as that would result in increased expenses and ultimately require more property tax revenue. However, the District will work with the new audit firm and take appropriate steps to make improvements to these matters. Since this is the firm year of working with a new firm, we anticipate both firms will learn to work together more effectively on future engagements.

### SECTION 3. FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

None reported.

### PRIOR YEAR AUDIT FINDINGS FOR THE YEAR ENDED JUNE 30, 2011



### **FINANCIAL STATEMENT AUDIT**

### Material Weaknesses

2010-1	Planned corrective action was completed this fiscal year.
2010-2	Planned corrective action was completed this fiscal year.
2010-3	Planned corrective action was completed this fiscal year.

### Significant Deficiency

2010-4 Planned corrective action was completed this fiscal year.

### MAJOR FEDERAL AWARD PROGRAM AUDIT

No material weaknesses were noted during the prior year.